City of Gardiner Finance Report for the Municipal Year 1860-61.

Gardiner (Me.).
CITY OF GARDINER.

MAYOR'S OFFICE, Feb. 27, 1860.

The following Financial Statement is believed to be as nearly accurate as it is possible to make under the circumstances of the case, and the result in view of the disastrous calamity which occurred in April last, (by which the City incurred expenditures and losses by Abatement of Tax on property destroyed by fire to the amount of $4300,) must be regarded as highly satisfactory. No appropriation on the books is overdrawn, and it is believed that a sufficient amount stands to the credit of each appropriation to meet all outstanding claims against them.

A very serious obstacle to making a perfectly reliable statement of our financial matters is the extreme uncertainty of determining the value of the tax list. My predecessor in 1858 estimated the sum of three hundred dollars as the amount probably to be abated on taxes then uncollected. He unquestionably relied upon the judgment of the Assessors for that statement. The result has been that the abatements actually made on those taxes since that estimate was made, have been $1177 01. A similar error of statement occurred in my estimate last year, amounting to several hundred dollars. Nearly one tenth part of the whole City tax for the year 1858 has been abated. As our taxes are assessed to cover the specific appropriations, when subjected to such excessive abatements, a debt must accrue to meet the current expenditures. That year was peculiarly unfortunate in this respect, but the abatements are generally very large, much more so in my opinion than they ought to be if the valuation was made with that discretion and sound judgment which should be experienced in so important matter.

The actual indebtedness of the City at this times appears to be
$22,012 84. Of this amount $2,955 27 have been expended for rebuilding the bridge destroyed by fire, and $830 for a new fire engine and hose carriage; thus showing that but for these and other expenditures and losses to the City on account of the fire our indebtedness would have been considerably less than last year.

If we can now avoid all extraordinary expenditures and confine ourselves strictly to the necessary current expenses, I see no reason why we may not commence a gradual reduction of our indebtedness without the imposition of any increase of our taxes.

HENRY B. HOSKINS, Mayor.

The Finance Committee herewith present the annual statement of receipts and expenditures. They have examined the same with books kept by the Mayor and find the several accounts accurately stated.

R. THOMPSON; JOHN WEBB, Finance Com.
CITY TREASURER'S REPORT.

Dr. I. W. WOODWARD, Treasurer.

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>To Amount of Mayor's Warrants paid</td>
<td>$20,867 88</td>
</tr>
<tr>
<td>Paid note at Cobbosee Contee Bank</td>
<td>1500 00</td>
</tr>
<tr>
<td>&quot; Interest on same</td>
<td>39 15</td>
</tr>
<tr>
<td>&quot; 'on County Tax</td>
<td>1117 99</td>
</tr>
<tr>
<td>&quot; State &quot;</td>
<td>725 56</td>
</tr>
<tr>
<td>Abatements, 1859, $291 38</td>
<td></td>
</tr>
<tr>
<td>&quot; 1860, 336 66</td>
<td>678 04</td>
</tr>
<tr>
<td>Balance cash on hand and uncol'd taxes</td>
<td>8210 13</td>
</tr>
</tbody>
</table>

Cr. By Bal. cash and uncol'd taxes, March 1, 1860, $4375 74

Less Am't in hands of late Treas. C. P. Branch, 481 21 $3894 53

State Tax uncollected, 525 56
County Tax, 1117 99

Amount of tax bills for 1860, viz:

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>State Tax</td>
<td>2162 56</td>
</tr>
<tr>
<td>County Tax</td>
<td>2396 81</td>
</tr>
<tr>
<td>City Appropriations, 15000 00</td>
<td></td>
</tr>
<tr>
<td>Overlayings, 977 90</td>
<td>20537 27</td>
</tr>
</tbody>
</table>

Additional taxes, 330 79

Am't school money received from State, 557 97
Proceeds City Note dis. at C. C. Bank, 800 00
" " 1500 00

Cash of W. Cowell, on Note, 550 00
" of Savings Bank, 2450 00
" of R. Thompson on Note, 350 00
" of McFarlain for rent, 15 00
" of N. M. Whitmore, 16 32
" of Caravan License, 10 00
" of G. M. Atwood, License, 2 00
" of A. Clark, Agent, 300 00
" of D. Wakefield, 85 29
" of J. M. Colson, rent City Hall, 24 95
" of C. P. Branch late Treas., 45 20
" of Richards & Hoskins, 25 38 33,138 25
C. P. BRANCH, TREASURER, 1858.

Dr. To uncollected taxes, 1856, '57, '58, $481 21

Cr. By Certificate of Abatements 1856 taxes $66 56

``
`` 1857 `` 183 25
`` `` 1858 `` 186 20

Cash paid I. W. Woodward, 45 20 481 21
APPROPRIATIONS AND EXPENDITURES.

High School.

Cr. By Balance March 1, 1860, $483 50
  Appropriation, 800 00 1283 50

Dr. To Paid bill repairs,
  Teachers, 38 55
  Balance undrawn, 900 00

Balance undrawn, 344 95 1283 50

District Schools.

Cr. By Balance March 1, 1860, $415 88
  Amount received from the State, 557 97
  Appropriation, 2600 00 3573 85

Dr. Dist. No. 1, paid 1280 20 Due ———
  2, 799 00 225 50
  3, 340 00 156 20
  4, 129 15 4 15
  5, 41 55 62 75
  6, 149 28 ———
  7, 206 50 4 85
  8, 140 78 3 94

Amount undrawn, 487 39

Police.

Cr. By Balance March 1, 1860, $259 65
  Appropriation, 450 00 709 65

Dr. To Transfer to other appropriations, $150 00
  Paid N. Hildreth, watchman, to Jan. 1, $397 00
  Paid W. L. Witham, extra watch, 49 50
  sundry police services, 49 50
  Balance undrawn, 63 65 709 65
Fire Department.

Cr. By Balance March 1, 1860, $882 93
  Appropriation, 850 00
  Appropriation by temporary loan, 350 00
  Transfer from other appropriations, 420 00 2502 93

Dr. To Transfer to other appropriations by order of Council, $200 00
  Paid to Fire King Co., 294 17
  Washington Co., 300 00
  Steward of Fire King, 10 00
  Steward of Washington, 10 00
  Sundry bills incurred under C. A. Robbins, Chief Eng., $138 16
  Sundry bills incurred under B. A. Neal, Chief Eng., 95 32
  Hunneman & Co. for Washington Engine and Hose, 830 00
  Carriage,
  For oil for Washington Engine, 1 50
  McNiel for cleaning Engine, 2 00
  House,
  Expense of Reservoir at Factory Bridge, 28 21
  Balance undrawn, 593 57 2502 93

Highways, 1859.

Cr. By Balance March 1, 1860, 58
  Transfer from other appropriations, 900 00
  Appropriation for deficiency, 1700 00
  $2600 58

Dr. To paid Berry’s bill lumber, $7 74
  Paid Balance W. Bradstreet’s Com. account, 2224 88
  “ Snow Bills, 348 00
  “ S. Amee’s bill lumber, &c., 14 20
  Balance transferred to Cont’’ acc’t, 5 76 2600 58
Highways, 1860.

**Cr. By Appropriation,** $3000 00

**Dr. To Paid for Derrick,** 75 00

Disbursements by St. Com. to Dec. 31, viz:

- **For Stone,** $128 21
- **Lumber,** 591 43
- **Tools,** 42 63
- **Nails and Iron,** 59 11
- **Gravel,** 27 50
- **Labor,** 1533 31 2382 19

Balance undrawn, 542 81 3000 00

High Street Burial Ground.

**Cr. By Unexpended Appropriations March 1, 1860,** $200 00

**Dr. Repairs on Hearse House,** $30 42

- Repairs on Hearse for Brunswick Road, 38 00
- Repairing fence and work on grounds, 111 09

Unexpended balance, 20 49 200 00

Rebuilding Lower Bridge.

**Cr. By Appropriation provided by Loan,** $3000 00

- Spikes and sand sold,

**Dr. To Paid G. W. Perkins, Jr., for stone,** $834 14

- Paid for nails and cement, 40 07
  - **J. & A. Berry’s bill lumber,** 107 42
  - **J. Gray & Co.,** 480 55
  - **O. Moulton,** 86 27
  - **C. J. Noyes’ bill,** 28 00

Expenses as per H. Stinson’s bill, viz:

- **Lumber,** $117 11
- **157 tons stone and surveying,** 203 19
- **Iron, spikes, cordage,** 106 30
- **Labor,** 974 80
- **Privilege of getting dirt,** 660 1408 00

Balance trans’d to Con’t acc’t, 44 38 3028 83
Poor and Insane.

Cr. By Balance undrawn, $54 66
Amount of Appropriation, 2300 00
Received from other Towns, 450 54 $2805 20

Dr. To paid B. Chamberlain, 1 yrs. salary, $300 00
Paid Do. for supplies 22 63
" Jordan for Hay, 14 28
" Sawyer, Wood for Mrs. Atkins '59, 6 00
" C. P. Branch for H. Reed's bill '58, 45 91
" Expenditures by Overseers, viz.
  Stumpage of Wood, $180 00
  Sundry Expenses, 1775 77 1955 77

Balance Undrawn, $265 39
Cash in hands of Overseers, 195 22 460 61 2805 20

Statement of Unsettled Poor and Insane Account.

Cr. By above Balance $460 61
Claims against other Towns cons'd good, 184 62 $645 23

Dr. To Am't due other Towns, estimated, $15 00
Salary B. Chamberlain to March 1, 50 00
Outstand'g Bills ascertain'd, $281 54
Other Bills estimated at 51 25 332 79

Balance in favor of Account, 247 44 645 23

Interest Account.

Cr. By Balance March 1, 1860, $48 76
Appropriation, 1275 00
Transfer from Contingent Account, 32 90 1356 66

Dr. To Transfer to other apppropriations by order of Council, $48 76
Paid' Coupons due April 1, 600 00
" Oct. 1, 570 00
" Interest on Temporray Loan 37 15
" Bridge 68 75
Balance undrawn 30 00 $1356 66

N. B. There are outstanding Coupons to the amount of this balance.
### Salaries.

<table>
<thead>
<tr>
<th>Cr.</th>
<th>By Balance March 1, 1860,</th>
<th>$1015 00</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Appropriation,</td>
<td>1310 00</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Dr.</th>
<th>Paid on Salaries of 1859,</th>
<th>770 00</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>&quot; &quot; 1860,</td>
<td>456 50</td>
</tr>
<tr>
<td></td>
<td>Balance undrawn,</td>
<td>1098 50</td>
</tr>
</tbody>
</table>

### Contingent Account.

<table>
<thead>
<tr>
<th>Cr.</th>
<th>By Balance March 1, 1860,</th>
<th>$280 71</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Amount of Stock in Liquor Agency</td>
<td>610 99</td>
</tr>
<tr>
<td></td>
<td>March 1, 1860,</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Amount of net profits of Liquor Agency to March 1, 1861,</td>
<td>355 60</td>
</tr>
<tr>
<td></td>
<td>Transfer from In't Appropriation 1859,</td>
<td>48 76</td>
</tr>
<tr>
<td></td>
<td>&quot; Appropriation for new Sts.</td>
<td>30 00</td>
</tr>
<tr>
<td></td>
<td>Am't rec'd for Grass on Common, 1859,</td>
<td>6 50</td>
</tr>
<tr>
<td></td>
<td>&quot; &quot; &quot; 1860,</td>
<td>8 50</td>
</tr>
<tr>
<td></td>
<td>Appropriation 1860,</td>
<td>715 00</td>
</tr>
<tr>
<td></td>
<td>Rent of basement City Hall, &amp;c., 1859</td>
<td>20 82</td>
</tr>
<tr>
<td></td>
<td>Amount received for Licences,</td>
<td>12 00</td>
</tr>
<tr>
<td></td>
<td>&quot; &quot; of McFarlain for rent,</td>
<td>23 34</td>
</tr>
<tr>
<td></td>
<td>&quot; &quot; for rent of City Hall,</td>
<td>75 00</td>
</tr>
<tr>
<td></td>
<td>&quot; rec'd by C. B. Clap for Licences,</td>
<td>10 00</td>
</tr>
<tr>
<td></td>
<td>&quot; transf'd from other Appro's.</td>
<td>50 14</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Dr.</th>
<th>To paid J. Thwing's bill,</th>
<th>14 30</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Paid G. M. Atwood's &quot;</td>
<td>9 16</td>
</tr>
<tr>
<td></td>
<td>&quot; C. Anne, Ringing Bell, 6 mos.</td>
<td>26 00</td>
</tr>
<tr>
<td></td>
<td>&quot; Sundry Small Bills,</td>
<td>14 67</td>
</tr>
<tr>
<td></td>
<td>&quot; Applicants for aid for clearing sidewalks,</td>
<td>10 70</td>
</tr>
<tr>
<td></td>
<td>&quot; C. B. Clap, Record Births and deaths,</td>
<td>16 00</td>
</tr>
<tr>
<td></td>
<td>&quot; Mrs. White for damages, per vote of Council,</td>
<td>50 00</td>
</tr>
<tr>
<td></td>
<td>&quot; C. Danforth, City Solicitor,</td>
<td>58 12</td>
</tr>
<tr>
<td></td>
<td>&quot; Work on Common,</td>
<td>9 62</td>
</tr>
<tr>
<td></td>
<td>&quot; Reform School bills,</td>
<td>26 00</td>
</tr>
<tr>
<td></td>
<td>&quot; Brock &amp; Barker, printing 1859,</td>
<td>6 75</td>
</tr>
</tbody>
</table>

<p>| Amounts carried forward, | 241 32 | 2247 36 |</p>
<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Amounts brought forward,</td>
<td>241 32</td>
</tr>
<tr>
<td>Paid S. Andrews setting trees on Com.</td>
<td>33 39</td>
</tr>
<tr>
<td>&quot; O’Neil attending Mrs. Morrison small pox,</td>
<td>16 00</td>
</tr>
<tr>
<td>&quot; Work at fire in April,</td>
<td>3 50</td>
</tr>
<tr>
<td>&quot; Sundry small Bills,</td>
<td>11 48</td>
</tr>
<tr>
<td>&quot; F. Allen, Rent of Engine House,</td>
<td>5 00</td>
</tr>
<tr>
<td>&quot; Sundry small Bills,</td>
<td>9 50</td>
</tr>
<tr>
<td>&quot; R. K. Littlefield Work and Lumber in 1858,</td>
<td>8 00</td>
</tr>
<tr>
<td>&quot; A. M. C. Heath’s bill printing,</td>
<td>56 55</td>
</tr>
<tr>
<td>&quot; Horse hire for Assessors,</td>
<td>2 50</td>
</tr>
<tr>
<td>&quot; Assessor’s copy of Valuation for State,</td>
<td>7 50</td>
</tr>
<tr>
<td>&quot; W. Palmer, bill Binding,</td>
<td>10 39</td>
</tr>
<tr>
<td>&quot; L. Perry, Rent 1856, by vote of Council,</td>
<td>9 00</td>
</tr>
<tr>
<td>&quot; E. Sawyer, Water trough 1858-59</td>
<td>6 00</td>
</tr>
<tr>
<td>&quot; For Advertising,</td>
<td>3 75</td>
</tr>
<tr>
<td>&quot; F. Gardiner quarter Rent,</td>
<td>20 00</td>
</tr>
<tr>
<td>&quot; Reform School,</td>
<td>26 00</td>
</tr>
<tr>
<td>&quot; C. Anne, Ringing Bell,</td>
<td>26 00</td>
</tr>
<tr>
<td>&quot; Jos. Lunt, work on Bridge at Fire,</td>
<td>1 50</td>
</tr>
<tr>
<td>&quot; Tapley putting up Stand on Com.</td>
<td>5 32</td>
</tr>
<tr>
<td>&quot; Reform School,</td>
<td>17 00</td>
</tr>
<tr>
<td>&quot; Sundry small bills,</td>
<td>2 16</td>
</tr>
<tr>
<td>&quot; for Atlas for Street plans,</td>
<td>12 00</td>
</tr>
<tr>
<td>&quot; C. B. Clap office bill,</td>
<td>3 48</td>
</tr>
<tr>
<td>&quot; Sundry small bills,</td>
<td>9 00</td>
</tr>
<tr>
<td>&quot; F. Gardiner, Rent 2 quarters,</td>
<td>40 00</td>
</tr>
<tr>
<td>&quot; Rodgers, repairing City Clock,</td>
<td>11 75</td>
</tr>
<tr>
<td>&quot; W. Palmer, Ins. on Alms House,</td>
<td>30 50</td>
</tr>
<tr>
<td>&quot; C. J. Noyes, surveying and planning streets,</td>
<td>242 00</td>
</tr>
<tr>
<td>&quot; Refresh’nts for Police July 4, ’59,</td>
<td>1 44</td>
</tr>
<tr>
<td>&quot; Judge Palmer, Expenses Police Office 1859,</td>
<td>6 56</td>
</tr>
<tr>
<td>&quot; Dunton Repairs on Lockup, ’58,</td>
<td>2 00</td>
</tr>
<tr>
<td>&quot; Sundry small bills,</td>
<td>9 6</td>
</tr>
<tr>
<td>&quot; Gas Bills to Feb. 1. 1860,</td>
<td>6 40</td>
</tr>
<tr>
<td>&quot; Loring &amp; Kimball, watch at Fire,</td>
<td>2 00</td>
</tr>
</tbody>
</table>

Amounts carried forward, 889 95 2247 36
Amounts brought forward, 889 95 2247 36

Paid D. Gray & Co. Lumber for Common, 7 81
" W. B. Shaw damage on Mt. Vernon Street, 10 00
" Lincoln & Maxcy and Clary for pails at fire, 11 95
" Osgood & Pease refreshments for Firemen in April, 75 00
" B. Johnson, for same, 39 50
" G. L. Rodgers, care City clock, 12 00
" J. M. Colson's bill, 10 05
" Sundry small bills, 13 37
" C. Danforth, City Solicitor, 21 00
" Dr Hildreth for Vaccinating, 27 50
Am't transferred to Interest Acc't 32 90
" Fire Department, 320 00
Balance to Credit of new account, 776 33 2247 36

N. B. The above balance consists of average stock in Liquor Agency of $610 00—leaving an available balance of $166 33 to the credit of contingent account.

Abatement of Taxes.

Cr. By Overlayings of Taxes for 1860, $977 90
Additional Taxes, 330 79

Dr. To Abatement of Taxes of 1856 $66 56
1857 185 65
1858 186 20
1859 291 38
1860 386 66

Amount paid A. Plummer for land sold him for taxes, which was twice taxed, 13 05
Repaid Hermon Lodge for illegal assessm'ts 1856, '57, '58, & '59, 16 17
Balance, 163 02 1308 69
Liquor Agency.

Dr. To Balance in hands of Ag’t, Mar. 1, 1860. $610.99
Net profit to March 1, 1861, 355.60 966.50

Cr. Cash paid Treasurer, 300.00
Balance in hands of Agent, Mar. 1, 1860, 666.59 966.59

N. B. It requires about $600 to keep the stock of Liquors good. All over which may be considered available funds for the use for the City.

Loans.

Permanent Loan.
Coupon Bonds Oct. 1, 1859, authorized, Sept. 17, 1859, $20,000.00
Loan for rebuilding Bridge, 3000.00 23,000.00

Temporary Loan.
Loan to pay in part for Washington Engine, Feb. — 1861, 4 mos., $350.00
PRESENT RESOURCES AND LIABILITIES.

RESOURCES.

Due from I. W. Woodward, Treas. and Collector, $8210 13
Less Warrants No. 143 and 144 not presented, 150 00 8060 13

" " Other Towns considered good, 184 62
" " Daniel Wakefield, 9 00
" For Rent City Hall, 20 00
" From Liquor Agency, 666 59
Less permanent Capital, 610 00 56 59
" " Overseers' money in their hands, 195 22

8525 56

LIABILITIES.

Due on appropriations, viz:
Contingent Account, $776 33
Less stock of Liquor Agency, 610 00 166 33

School Districts, 487 39
High School, 344 95
Salaries, 1098 50
Police, 63 65
Interest, 30 00
Fire Department, 593 57
Abatements, 163 02
Highways, 542 81
Less in hands St. Com., 224 89 317 92

Poor and Insane, 397 79
Unsettled Bills, 20 49
High Street Burial Ground, 20 49
State Tax, 1962 56
County Tax, 2396 81 4359 37 8042 98

Balance of Resources over Liabilities, 482 58
AGGREGATE LIABILITIES AND RESOURCES.

**RESOURCES.**

Amount of Resources on Page 15, $8525.56
" due from John Libby's Estate, 80.00
" from Elliotaville Lands, 164.58
" of Capital in Liquor Agency, 610.00

Balance showing actual indebtedness, 9380.14

**LIABILITIES.**

Permanent Loan, viz:
25 Coupon Bonds, $20,000
Loan incur'd for building Bridge, 3000 23000.00

Temporary Loan,
Note on 2 mos. on acc't Fire Department, 350.00
Liabilities on Page 15, 8042.98 31392.98
CITY OF GARDINER.

MAYOR’S ADDRESS,

AND

ANNUAL REPORTS,

MARCH, 1861.

GARDINER:
PRINTED BY A. M. C. HEATH, HOME JOURNAL OFFICE.
1861.
Gentlemen of the City Council:

Having been elected once more, to fill the first office in the municipal government, I present myself before you to enter upon the discharge of the duties attaching to it. The required oath being taken, the work next in order according to well established usage is that of communicating to you in a set address such information, and of recommending such measures, as the business and interests of the city may in my opinion require.

Not having had much connexion with our municipal affairs for the last two years, I have to confess to you that but for the assistance which has been most kindly rendered to me by my immediate predecessor in this office, and by the subordinate officers of the outgoing administration—to each of whom, for the courtesy thus shown to me, my acknowledgments are tendered—I should have been but poorly qualified to perform this duty. It is proper, too, that I should acknowledge my indebtedness to the Finance Report of the late government for much valuable information. The plan of making up and printing this report in advance of the other reports, and in season to be available before the organization of the new government—first adopted one year ago—is a good one, and should be adhered to thereafter.

By means of this report you have all, doubtless, been made familiar with the financial condition of the city, and are thus in a manner prepared without instruction from me to commence at once, when the organization is completed, upon the work of making the necessary appropriations for the current year.

The city debt, it will be seen, is put down at $22,012.84, but the debt upon which interest is to be paid appears to be $23,350. This
is a large debt, regarded with reference to the number of our polls and the amount of our taxable property, and our policy as it seems to me should be to endeavor to reduce it. It may be well to notice also that the amount of uncollected taxes is quite large—more than $8000; thus indicating that taxpayers have found it difficult to meet their assessments. Facts such as these should not be lost sight of when the subject of expenditures is before you.

High rates of taxation, persisted in for a succession of years, have a disastrous effect upon the prosperity of any community. The tendency of them must always be to frighten away capital on the one hand, and to depreciate the value of property on the other. To keep these rates, therefore, within moderate limits, if it be practicable, is the part of wisdom; and to do so, and yet to provide suitably for all necessary expenses, is the work commended to you, and allow me to add, it is one of no little difficulty. In approaching it you will first consider, of course, what are necessary expenses, and, having settled this point satisfactorily, the inquiry will at once present itself whether by the light of past experience, any abridgement of any of these expenses can be made without detriment. Pursuing this inquiry, you will pass in review the public schools, the poor and insane; the highways, bridges and sidewalks; the fire department; the police department; the salaries, interest and whatever else you may have comprised within the category of necessary expenses.

First in order I have mentioned the schools, because I regard them as first in importance. I trust you will find it consistent with your duty to provide for them generously. By the operation of an ordinance passed by the late Council the whole responsibility of managing them is lodged, in the first instance, with you, and upon you is devolved the duty of selecting a board of officers, to act as your agents in the performance of that work. As the new system is to be inaugurated and put in operation by this board, it is essential to its success that it should be made up of earnest and discreet men. The Finance Report discloses the fact that the appropriation for the High School is nearly exhausted. Only eight hundred dollars were appropriated to it last year, which sum is less by one hundred dollars than the salaries of the teachers. It will be indispensable to appropriate
for it, this year, the sum of nine hundred dollars, an amount large enough to meet the salaries. The tuition received from out of town pupils will, undoubtedly, be sufficient to cover incidental expenses.

The expense of providing for our poor and insane has always been large, and I am happy to be able to add that it has been met by our tax-payers, from year to year, with commendable cheerfulness. This is as it should be, but in viewing this subject you must not forget that the actual cost of pauperism to a community is not measured by the amount of the bill paid for the support of paupers. The difference in value between a frugal, temperate and industrious citizen, and one who is thriftless, intemperate and indolent, to the community in which they live, cannot be estimated, nor can we ever know the precise weight of the burden which pauperism imposes upon us. I would suggest therefore, that to meet the emergency fully, you should not only subject to the test of a critical examination the whole modus operandi of the poor department, with an eye to economy and humanity as well, but that you should go a step farther and investigate the causes operating so steadily, as it would seem, to produce annually in our midst so much degradation and poverty, with a view to their suppression if practicable. The persons chosen as overseers of the poor, from the nature of their duties, must have the best of opportunities for making such investigations, and if they would but improve them faithfully, and report the facts, I can but believe that information would thereby be obtained, of great practical value to the government of the city in the management of its poor department. The cost of maintaining the poor for the last year seems, by the report of the Overseers, not to have come up to the appropriation, nor to the average cost of preceding years. A balance of $182.38 stands to the credit of the department, which will be found very convenient for use in meeting current expenses until further provision can be made. For more particular information as to the condition and wants of this department, I would refer you to the report of the Overseers, which will in due time be laid before you.

The streets, I think, will be found in good condition. Indeed, for several years they have been perceptibly improving. The annual expense of keeping them in repair is large, and probably necessarily
so, owing to our steep hills, numerous bridges, and the character of our soil. As has often been suggested before, this expense might be somewhat reduced, unquestionably, by adopting some good system for building streets and making repairs on them, and adhering to it for a series of years. The term of office of the Street Commissioner should be extended to three years at least, in order the better to mature and carry into operation plans for repairing and building roads, and to facilitate making arrangements in advance for stone and lumber to be used upon them. Stone, as is well known, can always be procured in the winter time upon more favorable terms than at any other season. It might be well before making your appropriation, to take measures to acquaint yourselves with the actual condition of the streets requiring any considerable outlay, and that the best modes of making such repairs should be considered, and when definite conclusions have been reached, that the appropriation should be made in accordance with them, and thus, to a certain extent, the appropriation for any particular street, sidewalk or bridge, would carry along with it your instructions to the Street Commissioner.

The report of the Commissioner shows that the expenses of the last year were kept within the appropriation, notwithstanding the large outlay required for road-breaking in the course of the winter, and he recommends the raising for ordinary repairs the current year the sum of $2500, in addition to the unexpended balance of some $120 standing to the credit of his account.

In considering the expenses of supporting our fire organization, I have not been able to discover any way of reducing them below the average of preceding years without endangering its efficiency. There are but two good engines where there should be three, and there is an urgent need of several additional reservoirs. The Chief Engineer informs me that the two principal engines are in good order, and that there is an abundant supply of hose. His report will be before you, and the suggestions it contains will be found worthy of consideration.

Great care should be taken to look after the fire department, in all particulars, as a slight neglect might occasion very serious consequences. Our city, as it regards fires, whether unjustly or not, has
not so good a reputation abroad as might be desired, and the effect is to enhance the cost of insurance.

The balance undrawn, standing to the credit of this department, is not sufficient, I judge, to pay off the firemen when their year comes round, even if no other claims should come in, and there is a debt against it in Boston of $500, as will be seen by an examination of the Engineer's report, and another at the Oakland Bank of $350, in the shape of a temporary loan, both of which must be provided for. To cover these two debts, and provide properly for the ordinary expenses of the department will require a large appropriation—not less, probably, than $1650.

No considerable reduction in the cost of police services can well be made, unless, as suggested to me by my predecessor, the night watch be dispensed with. Could this be done safely, a saving would thereby be effected of not less than $300. The subject is certainly worthy of consideration. If the night watch is retained, about the usual appropriation will be required. For salaries, also, probably about the same amount as in preceding years will be requisite. As additional labor will be thrown upon the School Committee, by the operation of the ordinance for consolidating the districts, there would seem to be a propriety in increasing their compensation.

For interest very nearly $1450 will be needed, as the interest on the invested debt is $1200, and the interest on the bridge debt of last year is $180, thus making $1380. To this, I estimate from $50 to $70, must be added to pay interest on temporary loans. As I stated in my remarks upon the wants of the fire department, one such loan for $350, has already been made. Another of $600 will be indispensable, forthwith, to meet the coupons falling due on the first of April next, and it is probable that still another of from $1500 to $2000 will be required for current expenses, in anticipation of the taxes. It is true that there is, as shown by the Finance Report a balance of some $8000 of uncollected taxes, but as more than $4000 remain unpaid upon the State and County taxes, I am apprehensive that all the collections that can be made for some time to come, will have to be turned in upon them, as it is hardly to be expected that payment in that quarter can be delayed much longer.
The subject of abatements upon the taxes requires a passing notice. Formerly the overlayings were more than sufficient to counterbalance them, but in later years, they have so increased as to absorb the overlayings, the additional taxes and quite a percentage of the whole assessment besides. More than $2000, it may safely be stated, of the existing debt of the city can be traced directly to this source. This amount has accrued within the last seven years, and more than $1600 of it within the last four years. The late Mayor complained of the disturbing effect of this silent drain upon the finances, and it is manifest, as he remarked, that a reliable statement of our financial affairs cannot be made while the value of the outstanding assessments is a matter of so much doubt and uncertainty.

Errors in assessing the taxes must necessarily, however, occur, and abatements must follow as a thing of course, and perhaps, to meet the drain thus occasioned, and to prevent embarrassment to the finances, and the accruing of a debt, it may be well to make, each year, a small appropriation to offset them. This plan, I notice, has been resorted to in some other places, and I would recommend its adoption here.

Something will have to be appropriated for contingent expenses, and from such examination as I have been able to make, I should think six hundred dollars would be sufficient, and this, so far as it occurs to me at this time covers the whole field of appropriations, excepting of course the County and State taxes, the amount of which cannot be known until the warrants come to hand, unless you should be disposed to make provision for the payment of a part or the whole of the debt contracted last year for rebuilding the Grist Mill Bridge. This debt is represented by three notes, the first of which for $550 and interest matures May 23-26 next. The second, for $1000 and interest from January 15th last, matures June 15-18 next. The third, for $1450, and interest from January 15th last, matures August 2-5 [next. I fear we should hardly be able to grapple with the whole amount in one year, but I should think well of making provision, by assessments for at least one of these notes, perhaps the largest one.

It will be observed that a large part of my address bears directly
or indirectly upon the subject of the finances and the appropriations; and my apology for this, if any is required, is to be found in my anxiety that nothing should be omitted on my part which might contribute to enlighten you in regard to the financial condition of the city, or aid you in determining the wants of the different departments for the current municipal year. The city debt is larger at this time than ever before, and a further increase of it should if possible be avoided. On the other hand, the policy of the government should be to reduce it, and this policy should be adhered to until the whole is cancelled, or until we fall upon more propitious times, and find ourselves more thriving and prosperous than we can claim to be at present. If you concur with me in this, I trust that together, we shall make an earnest effort to so adjust the appropriations, and regulate the expenditures, as to show, at the end of our municipal year, a respectable balance on the right side of the ledger, and thus practically inaugurate the policy of reducing our city debt.

To enlighten you still further in your labors full reports from the officers of the late government will be found upon the files of the City Clerk, and may be referred to at your leisure. From them I have derived much useful information, and I commend them to your attentive examination, as the facts and suggestions they contain cannot fail to be of service to you.

I should be greatly wanting in sensibility if I suffered the occasion to pass without expressing to my fellow townsmen, my thanks for the recent evidence they have given, of their continued confidence in me, in thus electing me, for the sixth time, to fill this office. So many unmistakable expressions of good will, all unsought as they certainly have been, impress me most deeply, and awaken within me a resolute purpose to acquit myself in such a manner as not to disappoint the reasonable expectations of those who have honored me with their support.

In conclusion, I pledge myself that nothing shall be wanting on my part to secure friendly relations and kindly intercourse, between the different branches of the government, and bespeaking your aid to help me forward in the discharge of my duties, I announce my entire readiness to reciprocate such favors as often as occasion may require.

N. WOODS.
STREET COMMISSIONER'S REPORT.

To the Mayor of Gardiner:

In compliance with the ordinance which makes it my duty to render to you, "the first week of the month of March, a full and complete report of the manner in which the expenditures have been made the past year, and also a statement of the condition of the roads, streets, sewers and sidewalks, with an estimate, in detail, of the sum necessary to be expended thereon, for the ensuing year, with an annexed schedule of the tools and other property in my charge," I herewith present the following statement:

I have expended on account of highways, bridges and sidewalks,

For Lumber, Nails, &c., $650 04
Tools, 113 03
Gravel, 27 50
Stone, 128 21
Labor to Dec. 31, 1551 40
do. for snow bills to Mar. 1, 430 00 1981 40 $2900 18

The Appropriation for H'hways, &c., was 3000 00
I have rec'd for use of Derrick, 21 00 3021 00

Leaving unexpended $120 82

There is on hand about forty tons of stone, purchased by me the past year, and several tons of coarse stone near the Upper Bridge, that was on hand at the commencement of the year. There is also on hand one cask of spikes.
The general condition of the roads and streets, at the close of the year, was good. Mt. Vernon street, on account of the steep grade of the hills, is not safe, and the culvert needs relaying, in whole or in part. From an informality in laying out this street, it is not legally established. It would be advisable to correct this before any outlay is made on it.

The sidewalks will require a considerable expenditure to put them in good condition another year. I have built, during the past year, 278 rods of new sidewalk, and made repairs on most of the other.

I have built five culverts of split stone in place of wooden ones, and relaid two others. I have also built one hundred and two rods of new road, in South Gardiner.

From Clay's Block to Factory Bridge, and from the north end of Grist Mill Bridge to Summer street, have been covered with brickbats, cinders and gravel, a foot or more in depth, making a hard, permanent roadway. I have also expended a considerable amount on Summer street, to raise the road, and in other respects making it more permanent. Several other permanent improvements have also been made on the streets.

Much complaint has been made of the “Norton Bridge,” on account of its liability of being overflowed during ordinary freshets. The objection to raising the road-bed over the culvert is, that the culvert is now covered with wood, and is too wide for a stone covering. If anything is done to remedy the cause of complaint, it would be expedient to relay the culvert and cover it with stone. It does not need to be near so large as it is.

The New Mills Bridge will require to be examined this spring. I would not, however, recommend any more outlay on this bridge than is absolutely necessary, until it requires a new covering, when it will probably need one or both of the abutments to be relaid.

A culvert on Water street, near Factory Bridge, and another on Central street, at the foot of Green street, will require examination, and it may be found necessary to rebuild them.

To determine what sum is necessary to be expended on Highways &c., the ensuing year is a difficult matter. In the opinion of some, what is “necessary” is merely such sum as will maintain the condition of the Highways &c. just within the line of protection from indictment. Others, again, would define the “necessary” amount to be that which would be required to inaugurate a system of more permanent and thorough outlay, than has heretofore been pursued, as the most economical and
creditable to our pretensions as a city destined to be the principal centre of trade, commerce and manufactures, near the head of navigation. These are questions more proper for the City Council to settle than the Street Commissioner. Forming my opinion, however, on the precedents of the past, I would recommend, in addition to the surplus remaining over from the last year, of $120.82, the appropriation of the sum of $2500, as necessary to maintain the Highways &c., in the ordinary condition in which they have hitherto been kept.

The rebuilding of the bridge destroyed by fire was committed to my charge, under the direction of the Mayor and Aldermen. The work was prosecuted with all the despatch the circumstances of the case would permit, and the expenditure kept within the appropriation,—the appropriation being $3000 and the expenditure $2955.62.

The structure of the stone abutment was designed with the expectation that at some future time, another like abutment would be built, some eighty feet distant, and the rest of the bridge made solid with the exception of such underground passages for the water, for the supply of the mills, as may be necessary. When this can be done, we shall then only have a wooden bridge of eighty feet in length to support, instead of one, as hitherto, of two hundred and forty feet in length.

The new bridge has been covered with spruce plank, as an experiment; it being supposed that they might wear out before they would rot out. If this should prove to be so, it will be a saving of thirty-three and a third per cent. in the cost of covering plank.

The larger part of the tools, belonging to this department, were destroyed by the fire, in April last, and have been replaced out of the current appropriation for the year.

SCHEDULE OF ARTICLES ON HAND, MARCH 1, 1861.

1 Derrick, 1 Plow, 1 Crosscut Saw, 1 Cantdog, 2 Crowbars, 3 Wheelbarrows, 1 Wrench, 3 Pickaxes, 4 Shovels, 1 Stonehammer, 8 Drills, 11 Points, 1 Hoe, 1 Snow Triangle, 1 Tape-line, 1 cask of spikes and about 70 tons of split stone in all.

HERMON STINSON.

Gardiner, March 9, 1861.
OVERSEERS' REPORT.

The Overseers of the Poor and Insane herewith present their Report, showing

First—a general account of all receipts and disbursements which have directly passed through their hands.

Second—an account of all moneys appropriated and received, and all payments made by themselves or otherwise, with debts due on account of the Poor and insane, exhibiting an excess of resources over liabilities to the amount of $210.28.

Third—a statement of receipts and payments of claims and dues, which accrued prior to March 1, 1860, also the amount of expenses incurred for maintenance of the Alms House, and for assistance rendered outside applicants respectively.

STATEMENT FIRST.

Dr. To am't rec'd of other Towns, $541 73
  " for Labor of Paupers on highway, 14 20
  " in part for Wagon sold, 9 97
  " on Mayor's Warrant, 1700 45 $2266 35

Cr. By am't paid by Overseers, to March 1, 1861, 2221 95
Bal. in hands of Overseers, 44 40 $2266 35

STATEMENT SECOND.

Dr. To Balance March 1, 1860, $54 66
  " Appropriation for 1860-1 2300 00

Am't carried up, $2354 56
OVERSEEERS' REPORT.

<table>
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<th>Description</th>
<th>Amount</th>
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<td>$2354 56</td>
</tr>
<tr>
<td>Dr. To rec'd from other Towns</td>
<td>541 73</td>
</tr>
<tr>
<td>for Labor on Highways</td>
<td>14 20</td>
</tr>
<tr>
<td>on acc't Wagon sold</td>
<td>9 97</td>
</tr>
<tr>
<td>for Hay, Wood and Butter sold from Alms House</td>
<td>19 10</td>
</tr>
<tr>
<td>for Calf sold from ditto</td>
<td>1 00</td>
</tr>
<tr>
<td>for Pung sold</td>
<td>15 00 2955 66</td>
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<tr>
<td>am't due from other Towns</td>
<td>121 36</td>
</tr>
<tr>
<td>from Wood sold from Alms House</td>
<td>11 72 133 08</td>
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\[243 133 08\]

Cr. By Disbursements by the Overseers, 2221 95
- do. Superintendent, 35 10
- do. Mayor, viz: paid Superintendent
  - bal. due to Mar. 1, '60, 50 00
  - do., do., Qr.'s salary, 250 00
  - Sundry bills, 88 82 388 82
- am't due other Towns, 15 00
  - Superintendent, to Mar. 1, 50 00
- am't of unpaid bills, 167 49
- Bal of Resources, 210 38 $3088 74

STATEMENT THIRD.

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
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<tr>
<td>Am't paid on debts due March 1, '60,</td>
<td>$664 56</td>
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<tr>
<td>Less am't rec'd of other towns, due March 1, '60.</td>
<td>446 62 217 94</td>
</tr>
<tr>
<td>Am't of expenses paid for Alms House to March 1, '61,</td>
<td>1042 45</td>
</tr>
<tr>
<td>Less am't due for Wood sold,</td>
<td>11 72</td>
</tr>
<tr>
<td>Excess of appraisal this year over last year,</td>
<td>15 08 26 80 1015 65</td>
</tr>
<tr>
<td>Expenses incurred for outside Poor,</td>
<td>968 67</td>
</tr>
</tbody>
</table>

The unpaid bills against this department, March 1, 1860, were much under-estimated, and the amount of claims against other towns at that time was overvalued, so that the account of this year has been embarrassed with the payment of $217.94 of old debts, more than has been received from old claims against other towns. There is still due, however, of the old claims which accrued prior to March 1, 1860, the sum of $34.42.
The whole amount of claims known to exist against this department amounts to $232.49.

To meet which there remains of the appropriation undrawn, 265.39

Cash in the hands of the Overseers, 44.40 309.79

Claims on other towns, 121.36

Due for Wood sold from Alms House, 11.72

$442.87

We know of only one claim on the City for the support of a pauper, out of town, which does not exceed $15. The claims we have against other towns are all good, as all doubtful ones have been stricken out.

There was but one insane person at the State Hospital, on the first instant, at the expense of the City, and that one will probably remain so during life.

There have been constantly at the Alms House, through the year, eleven adults and one child. Besides these, aid has been given to several others, equivalent to the support of one person for three and a half months. The number of outside persons assisted has been 102 exclusive of travelling paupers.

Of the persons now receiving assistance at the Alms House, seven of them are over sixty years of age, and of those out of the House, who receive partial assistance regularly, eleven of them are upwards of sixty years of age.

The following is a condensed statement of the appraisal made at the Alms House on the 1st inst.:

- Furniture, Soap, Candles, &c., $343.35
- Provisions, 268.34
- 49 1/4 cords of Wood, 189.54
- 2 1/4 acres of standing Wood, 78.75
- Farm utensils and tools, 56.53
- Lumber, 9.00
- Hay and Feed, 76.90
- Wagons, Harnesses, &c., 55.50
- Permanent Improvements, 61.71
- 2 Cows, 70.00
- 2 Swine, 30.00
- 1 Horse, 100.00
- 9 Hens, 2.70

$1342.32

The above appropriation exceeds the value of that of last year $15.08.
A rain-water cistern is very much needed at the Alms House, and also a new riding wagon and sleigh. In view of these necessities, in addition to current expenses, we would recommend an appropriation of $2300 for the ensuing year, in addition to the surplus unexpended from last year.

There is a slight discrepancy between the account here presented and the statement of the Finance Committee, arising in part from the fact that the Committee's statement was made up only to Feb'y 25, while our account covers all expenses up to March 1.

JOHN WEBB, Overseers
HERMON STINSON, of the
JORDAN LIBBY, Poor.

Gardiner, March 9, 1861.
To the Mayor and Aldermen of the City of Gardiner:

I herewith submit to you the following as my report for the year ending Feb. 28, 1861.

The whole number of cases commenced and tried in the Police Court, from March 1, 1860, to Feb. 28, 1861, was 113, and for the following causes, viz:

- Assault, 15—9 fined, 1 ordered to recognize, 5 discharged.
- Drunkenness, 44—7 fined, 33 committed, 4 discharged.
- Violations of Liquor Law, 20—8 fined, 8 ordered to recognize, 4 discharged.
- Keeping House of Ill Fame, 2—committed.
- Night-walking, 2—committed.
- Disturbing the peace, 3—ordered to recognize to keep the peace.
- Violations of City Ordinances, 2—fined.
- Larceny, 8—3 fined, 1 ordered to recognize, 1 committed, 1 committed to Reform School, 2 Discharged.
- Malicious Trespass, 9—1 fined, 2 ordered to recognize, 6 discharged.
- Search for stolen goods, 2.
- Violations of Law regulating Agricultural Societies, 3—2 appealed, 1 fined.
- Obtaining Goods by false pretences, 2—discharged.

There has been a larger number of cases of drunkenness, the past than there was the previous year, which I attribute partly to the Presidential campaign, and partly to the Cattle Show and Fair.

There are undoubtedly several places in the City where
intoxicating liquors are sold contrary to law. I have prosecuted all violations of the liquor law, which have come to my knowledge, agreeably to an order passed by the Board of Aldermen. I think the quiet and good order of our City will compare favorably with former years. I have endeavored to be vigilant in preventing violations of law, and in prosecuting all violations when such prosecution was thought to be for the public good.

The amount of fines collected for the City is $2; amount received as rent for City Hall is $75; amount for rent of basement of City Hall is $20; for grass crop of Common, $8.50.

There have been some thirty or forty dollars expended upon the common the past season, in setting out trees, &c.

I would again call your attention to the increasing necessity for a better hall. I believe all parties agree that there is no public improvement more needed, at the present time, than a suitable hall. I do hope that your Honorable Body will give this subject your earliest attention, and should you in your judgment decide not to build the present season, I would recommend repairing the present one, for, as is well known, it is in a miserable condition, and is a disgrace to our otherwise enterprising City.

All of which is respectfully submitted.

JAMES M. COLSON, City Marshal.

Gardiner, March 9, 1861.
SCHOOL REPORT.

To the City Council:

The report of the Superintending School Committee, for the year 1860-1, is submitted, as follows:

The number of schools remains the same, and no important changes in their arrangements have been made since the date of our last report. Uniformity in books has been at last secured, and the classification in most of the schools is more satisfactory than ever before.

In improving the school houses, but little was done, and some of them, by long neglect, have become almost unfit for use. Repairs were made on two of the primary houses in District No. 1, which improved them very materially. An important addition was also made to the Neal street school house, and it may now be regarded as the most comfortable, convenient and attractive primary house in the city.

The returns from the different schools do not show so much improvement in the attendance, as the Committee had earnestly hoped for. The indifference to this subject, betrayed by many good parents is amazing. For reasons the most trifling, they will suffer their children to be tardy, or to remain away from school. Excuses for non-attendance, but too often, seem to be given to screen truancy, or from sheer indifference or thoughtlessness. Surely, by this time it ought not to be necessary to remind parents of what their duty is in respect to these things.

If the agents' returns can be depended upon, our school-going population was actually less by 76, April 1, 1860, than it was one year before. The number returned last April was 1649, and a tabular statement at the end of this report will
show the number in each district, the amount of school money raised, and the amount received from the State, and how the apportionment of the money was made among the districts. It will be seen that considerably more than the per capita share was accorded to some of the smaller districts, and but for the aid thus afforded, two of them could hardly have sustained a winter school.

In the village districts most of the teachers of the preceding year were retained, and with decided profit and advantage, as we believe, but in the country districts an entire change was made—not one of the old teachers being called into service again. The caprice displayed in this respect cannot be too much deplored, as its indulgence is extremely prejudicial to the welfare and prosperity of the schools.

The crowning achievement of the year was the passage of the ordinance for consolidating the districts. This measure was recommended, it will be remembered, in our report, last year, as indeed it had been many times before, but it was left to the administration of 1860 to carry it into effect, and make it the law of the city. The ordinance became operative on the eighteenth day of March, and if acquiesced in and sustained for a series of years, it cannot fail to benefit the schools, as measures will, of course, be taken, at once, to grade them and classify them more systematically and thoroughly, and it is to be hoped that the teachers will be selected with more care and that the money appropriated for them will be more judiciously expended.

The proficiency made by the pupils and the success attending the mode of instruction and government of the teachers may be said in general terms to have been quite satisfactory, but there were exceptions to this, as will be duly reported in the appropriate place.

Mr. E. T. Chapman, of this city, remained in charge of the High School, as Principal, during the first term, and Miss Caroline D. Swan, also of this city, was employed as Assistant, in place of Miss Baker, who on account of impaired health gave up the situation. Shortly after the commencement of the second term, Mr. C. resigned his place, and Mr. Amos L. Allen, a recent graduate of Bowdoin, was selected to fill the vacancy. Mr. A., however, only retained the situation till the close of the term, and was succeeded, at the commencement of the third term, by Mr. J. H. Jackson, a graduate of Waterville College. Miss G. N. Nute, of Berwick, was the Assistant for the second and third terms. The school was well...
attended throughout the year, and was very profitable during the first and third terms, but less so during the second, owing to a laxity in the government and discipline. With the exception, just hinted at, the teachers gave good satisfaction, and were deservedly popular.

In the Lincoln St. Grammar school, Mr. John A. Andrews and Miss Abbie A. Clark retained their places as teachers for the year. As usual they were successful, and kept a most excellent and acceptable school. The attendance was not quite up to the average of the preceding year, owing, probably, to an actual diminution in the population of the district, but in interest and earnestness there was no abatement on the part of either teacher or pupils, and a most profitable year's work was accomplished.

Miss S. Augusta Crowell of Portland, heretofore known in the reports—and favorably too—as the teacher of the Maple street Primary school, was transferred, at the commencement of the year, to the Dresden street Primary, and retained the situation to its close. Under her management the school improved rapidly, especially in its discipline, and soon attained a position to compare favorably, in all respects, with any other school of the same grade in the city.

Miss Sarah R. Reed, of Dresden, whose name is familiar to all the primary school children in the district, was retained in the Neal Street Primary. Every visit to her school satisfied the Committee that her course of instruction, her influence over her scholars, her government and her interest in their improvement, were all that could be reasonably asked for. The school seemed to have the mixed character of a school and a home, where both the bodies and the minds of the pupils were cared for. The condition of her classes, and their proficiency in study reflected special credit upon her kindness, her energy, and her enthusiastic zeal.

The spring term of the Maple street Primary, in charge of Miss Ann V. Jewett of Pittston, was a profitable one, and contributed its share to enhance the mental and moral improvement of the pupils. The summer term, taught by Miss Celia Murray, hardly came up to the expectations of the Committee, but the winter term, by the same teacher, was attended with better success, and proved entirely satisfactory to the patrons of the school. The records of the teacher show that the attendance was extremely irregular, and the fact is noted in the hope that it may arrest the attention of the parents in that vicinity, and prepare the way for improvement in the future.
The Grammar school in District No. 2 commenced its spring term under the instruction of Mr. G. E. Arwood of this city, who had formerly been successfully employed in another part of the city. He continued in charge through the year. In the spring term he was assisted by a lady, also a resident, and in the summer and winter by one, who, though a stranger, won by her faithful endeavors the confidence and regards of both pupils and parents. The spring term was greatly injured by the prevalence of the measles, which considerably reduced the attendance. The summer term was more fortunate, but yet characterized by too great irregularity on the part of the scholars. The winter term began with a large attendance, which was much increased by the customary influx of several larger scholars after it was well under way. The teacher was unfortunate in beginning the first term with a strong opposition to him in the district, which continued, to some extent, through the year. Thoroughly competent as an instructor, and aiming always to make the exercises of the school-room profitable to his pupils, with the generous co-operation of the district, he would have kept an excellent school. But obliged at every step to contend with obstacles thrown in his way by both parents and scholars, it is not strange that he was not successful, or that his interest in the school manifestly declined towards the close. In the spring and summer terms the order in the school was good, and a marked improvement was exhibited in this respect over former terms of the same school. At the commencement of the winter term, the Committee were encouraged, by the favorable appearance of the school, to hope for a profitable session. All the indications were very encouraging. But the hope was destroyed by the insubordination and persistent bad-conduct of several of the larger boys. One of these was expelled by the Committee, but reinstated upon promise of amendment. Another, who had left the school in the midst of a difficulty with the teacher, was prohibited further attendance. The Committee are glad to say that the district, at a meeting called for the purpose, voted by a large majority to sustain the teacher, and pledged him the co-operation of the citizens. Though there were fewer disturbances, the latter part of the term, yet the school cannot be said to have been very profitable. The people in this part of the city owe it to their children, whose interests are involved, not to permit the factious opposition of any number of either scholars or parents hereafter to frustrate the well-intentioned endeavors of their teachers. No instructor can be entirely successful,
without the sympathy and good wishes of the parents of his pupils.

The Primary school on Spring street was kept through the year, by Miss Emma J. Clark of Chelsea, a young lady who had, during the two previous terms, proved herself fully competent for the task. Under her direction, a great change has taken place in the appearance of the school. The pupils are quiet, obedient and respectful; they are studious in their habits, and prompt and correct in their recitations; while everything in and about the school-room speaks of the good understanding between them and their teacher. The examination, at the close of the summer term, was made especially interesting, by the presence of a large number of the parents.

The Primary school on Winter street was equally fortunate in having the care of Miss Hannah Hildreth of this city, who had before labored long and successfully for its interests. The committee thought they saw, at the close of the summer term, indications of some relaxation in its discipline, and a consequent decline in the zeal of the pupils. But however this may have been, the character of the school, was fully redeemed at the close of the winter term. The final examination was highly satisfactory, and greatly to the credit of the school. The spring term of this and all of the other schools in this district was somewhat injured by the prevalence of the epidemic, referred to in the report of the Grammar school.

The Summer street Primary school continued for the year under the charge of Miss Augusta M. Flitner of Pittston, whose management of this school was favorably noticed in the report of last year. Miss F. fully sustained her previous reputation, and conducted her school in all respects with much ability, as was abundantly shown by the good order always prevalent in it and also by the very decided improvement made by the pupils. As heretofore in this school irregularity of attendance was troublesome; especially was this the case during the first term.

The summer term in number three, taught by Miss Mary O. Ring as principal and Miss Sarah W. Foy as assistant, was entirely satisfactory to the committee. The discipline was firm, kind and moral in its character. The teachers labored successfully to promote in their pupils a love of learning and a reverence for virtue. With unwearied perseverance the objects aimed at were accomplished. The scholars made gratifying progress, and loved and respected their teachers. Miss Ring continued in the school through the winter term, as
assistant to Mr. Charles F. Blanchard of Chelsea, who was employed to take charge as principal. Mr. B., though not overmuch experienced, proved competent to the task, and with the efficient aid of the assistant, managed the school with tact and ability. The discipline was very good; a commendable interest in study was aroused and kept alive during the term; and a very fair improvement is believed to have been made by most of the pupils.

In District No. 4, the summer term under the charge of Miss Mary E. Smith of Litchfield, did not meet the expectations of the committee, or the wishes of the parents. Though amply qualified to teach the school, yet for want of experience, a knowledge of school tactics, and an earnest perseverance, she failed to maintain desirable order, and to excite her scholars to diligence in study, so that there was no very marked progress among her classes.

The winter school was under the instruction of a teacher of experience, Mr. Benj. W. Berry of Litchfield, who labored indefatigably for its interests. The committee were unfortunately misinformed as to the time the school would close, and the final visit was on one of the stormiest days of the season. The attendance was consequently small. Enough was seen, however, to enable them to judge of the character of the school. The order was nearly perfect; the attention of the pupils good, and the recitations creditable to the zeal of the teacher and the interest of the scholars. The instruction in arithmetic was analytic and thorough; and the method adopted to secure an interest in the much neglected branch of spelling, was both novel and successful. A few such terms would considerably raise the character of this school, and create a greater interest in the cause of education in the district.

In District No. 5, the summer school was kept by Miss Fannie Lennan of Richmond. The attendance was even smaller than usual, but those pupils who were present regularly during the whole term were much profited, as the teacher showed herself alive to her duties and proved to be quite competent to teach everything that was required. The winter term did not commence till January, and the attendance was diminished by the bad travelling and by the prevalence of the mumps among the children in the district. Mr. Brainard P. Robinson of West Gardiner was the teacher, and under the circumstances accomplished as much for his pupils as could be expected. When the closing visit was made, only fourteen
scholars in all were present, yet some good recitations were listened to, and indications of improvement were not wanting.

In District No. 6, the average attendance in summer was only thirteen, and in the winter only seventeen. Miss Marilla H. Aspinwall, of Farmingdale, was the teacher in summer, and Mr. Robinson, just noticed in No. 5, taught in the winter. The teachers were faithful, and both terms were productive of results as satisfactory as could be expected, when their length—only about eight weeks each—is taken into account.

The summer school, in District No. 7, was kept with a good degree of success, by Miss Helen Peaslee of Whitefield. Miss P. made herself very acceptable to her pupils, by her affable manners, and by her earnest efforts to aid them in their studies. At each visit, the school was found to be orderly, and the recitations such as to indicate a very commendable attention to study.

The winter school was taught by Mr. Charles M. Lawrence, a resident in the district and an experienced teacher. The attendance the past two winters has been small, in proportion to the number of children reported. There is evidently a lack of interest or the school-room would be better filled. At the close of the term the Committee found but a small number present. The falling off, so far as we could learn, was not the result of any dissatisfaction with the labor of the teacher, who appeared to be faithful and zealous in his endeavors to benefit his pupils. The exercises in reading, geography, arithmetic and grammar, were quite spirited, and several oral lessons given by the teacher, in the first principles of astronomy, awakened considerable interest, and afforded an agreeable change in the routine of the school.

In No. 8 the summer term was made highly profitable, under the charge of Miss Mary S. Lennan, of Richmond, a teacher of superior attainments and large experience. Miss L. has many excellent qualities for the school-room, and they were turned to good account as the result disclosed, in the management of this school.

The winter school, kept by Mr. D. M. Emerson of Litchfield, was visited but once, and that near the beginning of the term. The final visit was prevented by the abrupt closing of the school by the teacher. He had called upon the Committee and arranged with them the time the visit should be made. But, before the day which had thus been mutually agreed upon, he called again and informed them that he had closed his school.
Though asked for a reason for this course, he neglected to give it, and the Committee were left in the dark, in reference to the cause of the singular movement. At the beginning of the term, the school was orderly and quiet, and no reason appeared why it might not prove successful. As to its subsequent management, they are unable to report.

Before closing our report, we desire to call attention to a fact, which a very casual examination of the school returns renders apparent, to wit: that the percentage of attendance is much too small. Thus upon a return of 1649 scholars for last year, we get for our whole attendance, in the spring and summer terms, 959, and an average attendance of only 707, including the High School. In the winter term our whole attendance, including as before the High School, was 973, and the average only 744, or in other words we get a mean average attendance of 725, which is less than forty-four per cent. of the number of scholars returned. With this fact in view, after making all deductions for those young persons under twenty-one years of age, whose school days are over, or who are engaged in shops and stores, &c., and on that account do not attend school, and also for detentions caused by sickness the conclusion is forced upon us that there must still remain a large number whose absence is unaccounted for, who should be in the schools, and who there is reason to fear are growing up in ignorance, if not in vice and dissipation.

It is well to foster and cherish our free schools, but if we would do our whole duty, we must exert ourselves continually and earnestly to bring into them all that portion of our population, for whose benefit they are established, who stand in need of the educational advantages they furnish. Those boys who skulk in the stairways, who lounge at the depot, at the steamboat wharf, and at the corners of the streets, should be brought in by the truant committee, and those children of the poor who remain away, not always from inclination and choice but for the want of fitting apparel to enable them to appear tidily and becomingly in the school-room, should be sought out by somebody, and clothed and encouraged and induced to come into the school.

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<th>DISTRICT NO</th>
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*Appropriation. †Tuition.
CHIEF ENGINEER'S REPORT.

To the Hon. the Mayor, Aldermen and Common Council of the City of Gardiner:

In making my report as Chief Engineer of the Fire Department for the year past, I have to include four months of the time under Chief Engineer Robbins, as I was not appointed until July 5th, 1860—after his resignation.

There have been three fires in the City during the year past, and one false alarm (at the Paper Mill of Richards & Hoskins), which called out the Department.

One fire at Pittston, and one at Farmingdale, where our firemen are expected, and are as ready to do duty as in our own City.

Soon after the fire of April 26th, when the greater portion of our mill property was destroyed, the City Council authorized the Chief Engineer to purchase a new engine for the New Mills station, to take the place of the Washington, No. 4.

The engine was bought by me, and after a number of severe trials, has proved to be a good machine.

An order was passed at the same time authorizing the Chief Engineer to sell all the old engine property, belonging to the City. None of it has yet been disposed of. Before making any sale of the property, I have thought it advisable to recommend that the old engine, Washington, be kept by the City, and located in the building belonging to James Reynolds, at the north end of Grist Mill bridge, provided it can be got for that purpose. The engine would be of great service in case of fire in that vicinity. Although it is not to be relied upon,
still, I do not recommend the sale of it, at the low price offered—$75, and I am of the opinion that it would be for the interest of the City not to sell it at that price. A suitable person should be hired to keep it in order, which can probably be done for $10 a year.

When I came into office, I found the property belonging to the Fire Department in a very bad state—poles to the fire hooks broken, no ropes to the chains, ladders broken and misplaced—all of which I have had thoroughly overhauled, and put in working order.

The small engine, on Plaisted Hill, I have had repaired, together with the hose, and in case of fire in that vicinity, it would be of great service until the arrival of other engines.

The cylinders of the Fire King were so much worn, I deemed it advisable to send the engine to Boston and have it put in perfect order. I did so, and Mr. Hunneman, its builder, pronounces the engine now as good as new.

I have bought for the Fire Department three hundred and seven feet of leading hose, and distributed it equally between the Fire King and Washington.

The repairs on the several engines and hose amounts to about two hundred dollars—new hose about three hundred dollars, all of which is now due Messrs. Hunneman & Co., Boston.

I have had a penstock built, on the south side of the Factory Bridge, on the flume of P. C. Holmes & Co., agreeably to an order of the city government.

I would recommend the building of a reservoir, for water, on Washington street: the location to be determined upon by some suitable person appointed for that purpose. In case of fire in that street and vicinity, no water can be had short of the reservoir on Church Hill.

I would recommend an appropriation of twelve hundred dollars for the Fire Department, for the year ensuing.

The bills due Messrs. Hunneman & Co. were contracted with the understanding, that they should be paid for from the sale of the old engine property and out of the appropriations for the ensuing year.

The following is a correct list of fires that have occurred during the year ending March 11th, 1861, and the estimated losses, together with the amount of insurance:
1860.

**LIST OF FIRES.**

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<th>Name</th>
<th>Business or Description</th>
<th>Loss</th>
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<td>Mrs. Hinkley, Dress Maker,</td>
<td>100</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Maine Rural, Newspaper,</td>
<td>2500 2500</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>R. H. Sawyer, Saws &amp;c.</td>
<td>800</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

At the fire of April 26th, there were many losses that could not be determined.

April 27. House owned by Dr. Palmer and occupied by Abel Dunlap, New Mills, 500 275


Gardiner, March 9, 1861.

B. A. NEAL, Chief Engineer.
CITY PHYSICIAN'S REPORT.

The undersigned, City Physician, for the year ending Mar., 1861, takes pleasure in reporting that the health of the poor who have received assistance from the City during the past year, has been very good. There has been no epidemic or contagious disease among the inmates of the Almshouse; no one has been severely sick; and no death has occurred. No one is now sick with acute disease, and no one is under medical treatment.

The following is a list of the principal diseases which have received medical treatment:

- Bronchitis, Neuralgia,
- Erysipelas, Paralysis,
- Dropsy, Rheumatism,
- Diarrhoea, Ulcer.

Some of the patients were away from the Almshouse, and some belonged to other towns.

The physical wants of the inmates of the Almshouse have been faithfully and judiciously attended to by Mr. and Mrs. Chamberlain, and their spiritual interests have not been neglected,—the different clergymen in the city having frequently visited the Almshouse for religious instruction and conversation. Suitable reading matter has also been furnished the inmates of the Almshouse.

THADEUS HILDRETH, 2d, City Physician.
CITY SOLICITOR'S REPORT.

To the City Council:

The undersigned, City Solicitor for the past year, respectfully submits the following report:

At the date of my last report, the action of the Augusta Bank against the City was the only one pending. That is still pending—the law reserved in a similar case against Augusta not having yet been decided by the Court. Mrs. S. D. Norton commenced action against the City, to recover back the amount of a tax paid by her, alleged to have been illegally assessed—she having no residence in the city. It was entered at the last term of the court. The City commenced an action against West Gardiner, for supplies furnished Ephraim Hodges—to be entered the coming term. The settlement of Mr. Hodges is in dispute between West Gardiner and Farmingdale, and this action was commenced to prevent the claim from being outlawed while those towns are settling their dispute.

These are the only suits in which the City is interested, so far as I know.

CHAS. DANFORTH, City Solicitor.
## APPROPRIATIONS, 1861.

<table>
<thead>
<tr>
<th>Category</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Highways, Bridges and Sidewalks</td>
<td>$2000</td>
</tr>
<tr>
<td>Grammar and Primary Schools</td>
<td>2600</td>
</tr>
<tr>
<td>Poor and Insane</td>
<td>2300</td>
</tr>
<tr>
<td>Fire Department</td>
<td>1650</td>
</tr>
<tr>
<td>Salaries</td>
<td>1350</td>
</tr>
<tr>
<td>Interest on City Debt</td>
<td>1450</td>
</tr>
<tr>
<td>Contingent Fund</td>
<td>600</td>
</tr>
<tr>
<td>Abatements</td>
<td>300</td>
</tr>
<tr>
<td>Police Department</td>
<td>450</td>
</tr>
<tr>
<td>City High School</td>
<td>900</td>
</tr>
<tr>
<td>Paying City Debt</td>
<td>1450</td>
</tr>
</tbody>
</table>

**Total:** $15,050
AN ORDINANCE

CONCERNING PUBLIC SCHOOLS.

Be it ordained by the City Council, of the City of Gardiner, as follows:

Sect. 1. Ordinance number 28, establishing the number and boundaries of the several school districts in the city, is hereby repealed, and the said districts are united in one district, and the power of transacting all business relating to schools and school houses in said district is conferred upon the city council.

Sect. 2. The city council shall choose, as provided by law, a committee consisting of six members which committee is hereby invested with the rights, powers and obligations of superintending school committee and school agents, including the power of determining the age and qualifications of scholars to be admitted into the several schools—except the City High School—of transferring scholars from school to school; employing teachers and expending money raised for school purposes.

Sect. 3. The school houses and all the school property of the several school districts are hereby made the property of the united district, and all unexpended balances of money belonging to said districts or to any one of them in the city treasury shall be transferred by the City Treasurer from the accounts of such districts and placed to the credit of the common school fund. In like manner money in the hands of agents shall be paid over to the City Treasurer to be placed to the credit of said fund.
**ORDINANCE CONCERNING SCHOOLS.**

**Sect. 4.** Whenever any public school room of the city shall have been used for any public meeting for elections, or for city purposes other than school purposes, the City Marshal shall forthwith cause the room so used to be cleansed, closed, locked and placed in as good order as it was before said meeting, at the expense of the city.

**Sect. 5.** This ordinance shall take effect and be in force on and after the third Monday of March, A. D. 1861.

[Approved March 11, 1861.]
CITY GOVERNMENT, 1861-2.

Hon. Noah Woods, Mayor.

ALDERMEN.


COMMON COUNCIL.

Geo. W. Wilcox, Esq., President.

WARD 1.
Daniel Gray.
Dexter Whitmore.
Wm. H. Wiles.

WARD 2.
A. J. Parker.
Geo. W. Smith.
S. W. Townsend.

WARD 3.
D. C. Palmer.
John T. Moore.
John Lawrence.

WARD 4.
Amasa S. Ring.
Geo. W. Snow.
John C. Jones.

WARD 5.
Geo. W. Wilcox.
J. J. Marston.
R. S. Maxey.

WARD 6.
Joseph Sipers.
James Capen, Jr.
Chas. Lawrence.

Charles B. Clap,
City Clerk and Clerk of the Board of Aldermen.

Llewellyn Kidder,
Clerk of the Common Council.
Joint Standing Committees.

On Finance.
Aldermen Nash and Woodward.
Councilmen Maxcy, Gray and Jones.

On Accounts and Claims.
Aldermen Hildreth and Purrinton.
Councilmen Parker, Palmer and Ring.

On Laying out New Streets and Assessing Damages therefor.
Aldermen Mitchell and Hildreth.
Councilmen Jones, Maxcy and Moore.

On Highways, Bridges and Sidewalks.
Aldermen Swift and Mitchell.
Councilmen Snow, Capen and Moore.

On Fire Department.
Aldermen Mitchell and Purrinton.
Councilmen Marston, Siphers and Wiles.

On Poor Department.
Aldermen Purrinton and Swift.
Councilmen Snow, John Lawrence and Palmer.

On Burying Grounds.
Aldermen Woodward and Hildreth.
Councilmen Charles Lawrence, Whitmore and Jones.

On Schools and School Districts.
Aldermen Nash and Swift.
Councilmen Gray, Charles Lawrence and Moore.

On Engrossed Ordinances.
Alderman Swift and Woodward.
Councilmen Smith, Parker and Wiles.

On Public Buildings.
Aldermen Woodward and Mitchell.
Councilmen Whitmore, John Lawrence and Siphers.
CITY SOLICITOR.
Lorenzo Clay.

CITY MARSHAL.
J. M. Colson.

SUPERINTENDING SCHOOL COMMITTEE.
Noah Woods.
Giles Bailey.
D. B. Randall.
S. H. Worcester.
John W. Dodge.
G. S. Palmer.

COLLECTOR AND TREASURER.
I. W. Woodward.

ASSESSORS AND OVEREERS OF POOR.
John Webb.
Hermon Stinson.
M. Hildreth.

CITY PHYSICIAN.
Thaddeus Hildreth, 2d.

CHIEF ENGINEER OF FIRE DEPARTMENT.
Barker A. Neal.

SECOND ENGINEER.
G. W. Smith.

THIRD ENGINEER.
A. E. Andrews.

ASSISTANT ENGINEERS.
Nahum Hildreth.
Chas. Collins.
Thaddeus Hildreth.
John Stone.
I. W. Woodward.
Wm. Perkins.

TRUANT COMMITTEE.
J. M. Colson.
Isaac Lawrence.
John C. Jones.

TITHING MAN.
R. M. Smiley.

HARBOR MASTER.
Wm. R. Gay.

POUND KEEPER.
Charles Collins.
FENCE VIEWERS AND FIELD DRIVERS.

Nathan Foster.
Benjamin Peacock.
Dennis M. Libby.
Arthur Berry.
James Lawrence.
Beniah Williams.
Wm. L. Witham.
F. Williams.
J. L. Mitchell.
G. W. Beedle.
John S. Wilson.
Isaac Lawrence.

MEASURERS OF WOOD AND BARK.

Geo. H. Cook.
John Stone.
P. Winslow.
T. W. Townsend.
J. Thomas, Jr.
A. J. Parker.
J. G. Donnell.
Andrew Berry.
C. B. Clap.
F. A. Plaisted.
Samuel Plaisted.
Charles Gay.
G. W. Beedle.
Henry Leeman.
B. A. Neal.
A. Potter.
Rob't Richardson.
J. L. Stoddard.

SURVEYORS OF LUMBER.

Elbridge Berry.
Wm. R. Gay.
Stephen Webber.
Hiram Preble.
I. W. Woodward.
J. G. Donnell.
Charles Ware.
Joseph Perry.
Daniel Gray.
P. S. Robinson.
Samuel Hooker.
J. Thomas, Jr.
D. C. Palmer.
Eleazer Tarbox.
Benjamin Jordan.
Charles Gay.
James Steward.
George Gay.
N. O. Mitchell.
Wm. Perkins.
Seth Sprague.
G. W. Beedle.
Isaiah Lunt.
Arthur Berry.
Chas. Lawrence.
J. W. Sprague.
Wm. Sargent.
Samuel Ames.
S. W. Townsend.
SUPERINTENDENTS OF BURYING GROUNDS.

Jordan Libby.

SEALER OF WEIGHTS AND MEASURES.

J. G. Donnell.

WEIGHER OF BEEF.

Amasa Ring.

WEIGHER AND GAUGER.

J. C. Bartlett.

MEASURER OF GRAIN.

R. S. Maxcy.

MEASURERS OF STONE.

Sullivan Washburn.
Dennis M. Libby.
Nahum Hildreth.
I. W. Woodward.

MEASURERS OF LOGS.

Freeman Williams.
Arthur Berry.
Daniel Gray.
Stephen Webber.
D. C. Palmer.
Beniah Williams.
Benj. Jordan.

INSPECTORS OF LEATHER.

Myrick Hopkins.
Wm. E. Jarvis.
Henry Leeman.
A. J. Parker.

CITY BELL RINGER.

Cyrus Anne.

CITY NIGHT WATCHMAN.

James Elwell.